



UNITED STATES PACIFIC COMMAND INSTRUCTION 0614.3

COMMON-USER LAND TRANSPORTATION IN USPACOM

Originating Component: Logistics Readiness Division (J42), USPACOM

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Reissues and Cancels: USPACOMINST 0614.3, "Common-User Transportation In U.S. Pacific Command (USPACOM)," April 8, 2009

Approved by: Major General Kevin B. Schneider, Chief of Staff, USPACOM

Purpose: This issuance:

- Defines common-user transportation and outlines support responsibilities for common-user transportation within USPACOM.
- If this instruction conflicts with DoD Directives, Regulations or Instructions, the DoD guidance takes precedence.

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SECTION 1: GENERAL ISSUANCE INFORMATION

1.0. APPLICABILITY. This instruction is applicable to all Service Components, DoD Agencies and, as authorized, non-DoD agencies within the USPACOM Area of Responsibility (AOR).

SECTION 2: RESPONSIBILITIES

2.1. USPACOM.

a. Directive Authority for Logistics (DAFL). In accordance with Title 10, U.S.C. Section 164, Commander, USPACOM (CDRUSPACOM) exercises DAFL, which cannot be delegated or transferred; however, CDRUSPACOM can delegate the responsibility for planning, execution, and/or management of common support capabilities to Service Component Commanders (SCC) to accomplish the USPACOM mission.

b. The exercise of DAFL by CDRUSPACOM includes the authority to issue directives to SCC, including peacetime measures necessary for the execution of military operations in support of the following:

- (1) Execution of approved operation plans (OPLAN).
- (2) Effectiveness and economy of operations.
- (3) Prevention or elimination of duplicative services.
- (4) Overlapping of functions among the SCC.

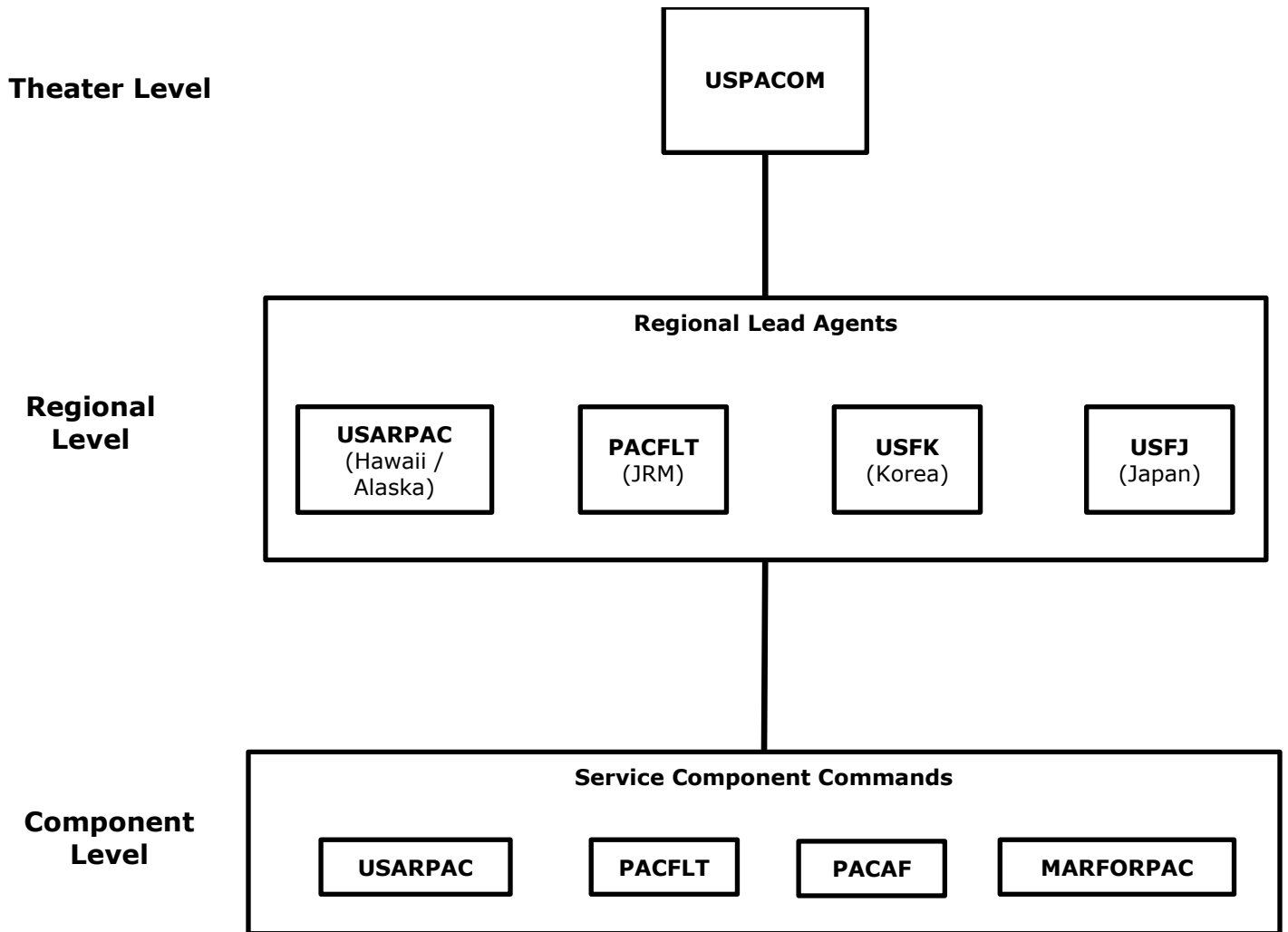
c. During Phase 0/Steady State, the scope of DAFL exercised by CDRUSPACOM is consistent with legislative limitations, DoD policy or regulations, budgetary considerations, local conditions, and other considerations, as needed.

d. In exercising DAFL, the CDRUSPACOM has an inherent obligation to ensure accountability of resources. This obligation is an acknowledgement of the Military Departments' Title 10, U.S.C., responsibilities and recognizes that the Services Components do not resource their forces to support other DoD agencies. In regards to this, all Services must maintain an accurate accounting of resources provided by one Service Component to another.

e. Per Joint Publication (JP) 1-2 and JP 4-01, assigning responsibility for Common-User Land Transportation (CULT) is a function of the Geographic Combatant Commander (GCC).

f. USPACOM will set policy and issue guidance to designated Regional Lead Agents in order to establish CULT operations throughout the USPACOM AOR. Where specifically delegated below, Regional Lead Agents will develop Memorandums of Agreement (MOA) with other SCC, as necessary, for operational and tactical efficiency (Figure 1).

Figure 1. USPACOM CULT Reporting and Coordinating Relationships



2.2. SERVICE COMPONENTS. Service Components will fund and execute their movement requirements in accordance with established Service-specific policies and procedures. Service Components will contact Regional Lead Agents only once internal Service Component resources are exhausted or utilization is not feasible (Figures 2 and 3).

Figure 2. Sub-unified/Service Component Command Common User Transportation Contact List

<u>US PACIFIC COMMAND (USPACOM)</u>	
LOG READINESS DIVISION (J421)	DSN: 315-477-9503/9393 COMM: 808-477-9503/9393
PACIFIC DEPLOYMENT AND DISTRIBUTION OPERATION CENTER (DDOC)	DSN: 315-477-0576/7716 COMM: 808-477-0576/7716
<u>SUBUNIFIED COMMAND LISTING</u>	
U.S. FORCES, KOREA (USFK)	DSN: 315-725-5050
U.S. FORCES, JAPAN (USFJ)	DSN: 315-225-6716
SPECIAL OPERATIONS COMMAND PACIFIC (SOCPAC)	DSN: 315-477-9945 COMM: 808-477-9945
<u>SERVICE COMPONENT COMMANDS LISTING</u>	
U.S. ARMY PACIFIC (USARPAC)	DSN: 315-438-4679 COMM: 808-438-4679
8TH THEATER SUSTAINMENT COMMAND (8TH TSC) (ARMY WATERCRAFT SYSTEMS)	DSN: 315-438-5550 DSN: 315-437-5626
U.S. PACIFIC AIR FORCES (PACAF)	DSN: 315-449-4092 COMM: 808-449-4092
U.S. NAVY PACIFIC FLEET (PACFLT)	DSN: 315-471-9876 COMM: 808-471-9876
U.S. MARINE FORCES PACIFIC (MARFORPAC)	DSN: 315-477-8352 COMM: 808-477-8352

Figure 3. Common User Transportation Regional Lead Contact List

1. U.S. Army Pacific (USARPAC G4 Mobility Division, ICW Logistics Readiness Center (LRC)-Hawaii) is the CULT Regional Lead Agent in the Hawaiian Islands.

USARPAC G4 Mobility
Comm: (808) 438-4585
DSN: (315) 438-4585

LRC, Hawaii
1904 Higgins Road
Schofield Barracks, HI 96857
Phone: (808) 656-2401
DSN: (315) 656-2401

2. U.S. Pacific Fleet (PACFLT N4 Transportation, ICW Joint Region Marianas (JRM)) is the CULT Regional Lead Agent for Guam, Northern Marianas Islands, and Federated States of Micronesia.

PACFLT N40T
Comm: (808) 471-9876
DSN: (315) 471-9876

Joint Region Marianas
PSC 445 Box 152
FPO AP, Guam 96540-1000
Phone: (671) 339-2287
DSN: (315) 339-2287

3. U.S. Forces, Korea (USFK J4 Transportation, ICW 8A Mobility) is the CULT Regional Lead Agent for the Korean Peninsula.

USFK J4 Trans
PSC 303 Box 29
DSN: (315) 725-5050

4. U.S. Forces, Japan (USFJ) is the CULT Regional Lead Agent for Japan (to include Okinawa).

USFJ J4
Yokota Air Base, Japan
DSN: (315) 225-6716

2.3. REGIONAL LEAD AGENTS.

a. The CULT Regional Lead Agent will perform and, where necessary, make use of inter-service support agreements, as per USPACOM Time Phased Force Deployment Data (TPFDD) Letter of Instruction (LOI), for the implementation of the following functions:

(1) Act as single manager responsible for the surface transportation support of inter-base movements for all services, DoD agencies, and where authorized, other non-DoD agencies within the USPACOM AOR.

(2) Engage with other Services and DoD Agencies to execute CULT contracts and processes within their respective region.

(3) Establish Standard Operating Procedures (SOP) to coordinate and provide oversight for CULT processes and execution within their region.

(4) Identify available CULT assets within their region.

b. CULT Regional Lead Agents will assume responsibility for overall movement control and procedures in the absence of Service movement control agencies. If movement control agencies are present, the lead agent will report and integrate their missions into the Theater Movement Plan. Regional Lead Agents will implement the following in support of CULT:

(1) Operate centralized hubs to maximize consolidation opportunities.

(2) Forecast ground movement requirements.

(3) Produce delivery and schedule notifications.

(4) Assure parity of ground transportation services for all customers.

(5) Establish a surge capability and ensure contingency plans are sufficient to respond with required resources to meet established time frames for the following:

(a) Natural disasters.

(b) Humanitarian assistance support.

(c) Other contingency operations.

(6) Implement Information Technology (IT) tools with capability for coordination, In-Transit Visibility (ITV), and transportation planning modules for increased efficiencies.

(7) Procure/contract the most cost effective and efficient commercial services available for movement.

c. Service Components and Sub-Unified Commands have been designated Regional Lead Agents as listed for locations with permanent U.S. presence:

(1) USARPAC: Hawaii and Alaska (reference USPACOM Theater Distribution Plan for Alaska specific operations).

(2) PACFLT: Joint Region Marianas (JRM) (Guam, Northern Marianas Islands, and the Federated States of Micronesia).

(3) U.S. Forces, Korea (USFK): Korea.

(4) U.S. Forces, Japan (USFJ): Japan. As the Regional Lead Agent, USFJ is the supported commander for CULT regional operations.

(a) USARPAC is the supporting commander for CULT regional operations and will be responsible for management of CULT operations on mainland Japan (Honshu, Kyushu, Shikoku, and Hokkaido).

(b) MARFORPAC is the supporting commander for CULT regional operations and will be responsible for management of CULT operations on Okinawa.

d. In the event of contingency operations in a country/geographical area without a permanent U.S. presence, CDRUSPACOM may designate a Service Component for CULT based on the dominant user principle, with military assets, personnel, and equipment, to include contracts to perform the mission.

e. USPACOM units operating outside the USPACOM AOR will adhere to established GCC CULT procedures once internal Service Component resources are exhausted or utilization is not feasible.

SECTION 3: COMMON USER TRANSPORTATION

3.1. THEATER-ASSIGNED TRANSPORTATION.

a. Common-User Airlift. USPACOMINST 0601.9 provides policy and responsibilities governing theater airlift resources.

b. Common-User Sealift.

(1) Army Watercraft Systems (AWS). Although USARPAC sets the priorities for utilization, the 8th TSC is the office of primary responsibility and will receive all requests for utilization of AWS (to include Landing Craft Utility (LCU) and Logistics Support Vessel (LSV)) in the Pacific. See Figure 3 for point of contact regarding utilization requests.

(2) USPACOM Expeditionary Fast Transport (EFT). Managed by PACFLT and operated by Military Sealift Command (MSC) provides lift on a reimbursable basis. See Figure 3 for point of contact regarding utilization requests.

c. CULT.

(1) General. JP 1-2 and JP 4-01 prescribe joint doctrine for the provision of land transportation outside the Continental U.S. (OCONUS). JP 4-09 prescribes joint tactics, techniques, and procedures for the provision of common-user logistics, including transportation for joint operations.

(2) Policy. CULT responsibilities will be assigned to a specific Agent/Service Component to ensure effective, efficient, and responsive transportation support throughout the USPACOM AOR.

(3) Aim. Synchronize and align theater distribution assets to support Time Definitive Delivery (TDD) standards per established Integrated Distribution Lanes (IDL) within the USPACOM AOR, as per USPACOM TPFDD LOI and DODI 4000.19. Ultimately, having Service Components working in a joint environment where functions and resources align to produce expected performance outcomes.

(4) Funding. CULT is a reimbursable cross-servicing activity between Service Components. Other Service Components/DoD Agencies must provide a fund cite, a Military Inter-Departmental Purchase Request (MIPR), or where practical, a Transportation Account Code (TAC) for procurement of surface transportation in OCONUS operating areas within USPACOM AOR.

3.2. NON-THEATER ASSIGNED COMMON USER TRANSPORTATION. Common user airlift/sealift beyond the theater-assigned capability may be provided by U.S. Transportation Command (USTRANSCOM) through Air Mobility Command (AMC) and MSC. DoD 4500.9-R and USPACOM TPFDD LOI provide procedures to obtain such transportation.

SECTION 4: PROPONENT

4.0. PROPONENT. The proponent of this instruction is the Director for Logistics, Engineering, and Security Cooperation (J4), HQ USPACOM. Users are invited to send comments and suggested improvements directly to HQ USPACOM, ATTN: J421, CAMP H.M. SMITH, HAWAII 96861-4028; j421_logistics_readi@pacom.mil or by phone at 808-477-7281/9393/9503/0789.

GLOSSARY

G.1. ACRONYMS.

AOR	Area of responsibility
AMC	Air Mobility Command
AWS	Army Watercraft System
CDRUSPACOM	Commander USPACOM
CULT	Common user land transportation
DAFL	Directive Authority for Logistics
EFT	Expeditionary Fast Transport
GCC	Geographic Combatant Commander
IDL	Integrated Distribution Lanes
IT	Information technology
ITV	In transit visibility
JRM	Joint Region Marianas
LOI	Letter of instruction
MARFORPAC	Marine Forces Pacific
MIPR	Military Inter-Departmental Purchase Request
MOA	Memorandum of agreement
OCONUS	Outside Continental United States
OPLANS	Operation plans
SCC	Senior Combatant Commander
SOP	Standard operating procedures
TAC	Transportation Account Code
TDD	Time Definitive Delivery
TPFDD	Time Phased Force Deployment Data
TSC	Theater Sustainment Command
USARPAC	U.S. Army Pacific
USFJ	U.S. Forces Japan
USFK	U.S. Forces Korea
USPACOM	U.S. Pacific Command
USTRANSCOM	U.S. Transportation Command

G.2. DEFINITIONS. Unless otherwise noted, these terms and their definitions are for the purpose of this issuance.

Common-User Airlift. The airlift service provided on a common basis for all DoD agencies and, as authorized, for other agencies of the USG.

Common-User Logistics. Materiel or service support shared with or provided by two or more Services, DoD agencies, or multinational partners to another Service, Department of Defense agency, non-DoD agency, and/or multinational partner in an operation.

Common-User Sealift. The sealift services provided by the Military Sealift Command on a common basis for all DoD agencies and, as authorized, for other departments and agencies of the United States Government.

Common-User Transportation. Transportation and transportation services provided on a common basis for two or more DoD agencies and, as authorized, non-DoD agencies.

Cross-Servicing. A subset of common-user logistics in which a function is performed by one Military Service Component in support of another Service Component and for which reimbursement is required from the Service Component receiving support.

CULT. A point-to-point land transportation service operated by a single Service Component for common use by two or more Service Components.

Dominant User. The Service Component or multinational partner who is the principal consumer of a particular common-user logistic supply or service within a joint or multinational operation and will normally act as the lead Service to provide this particular common-user logistic supply or service to other Service Components, multinational partners, other governmental agencies, or nongovernmental agencies as directed by the combatant commander.

Lead Service or Regional Lead Agent. A Service Component or DoD agency that is responsible for execution of common-user item or service support in a specific combatant command or multinational operation as defined in the combatant or subordinate joint force commander's operation plan, operation order, and/or directives.

REFERENCES

- DOD 4140.1-R, "Supply Chain Material Management"
- DOD 4500.9-R, "Defense Transportation Regulation"
- DODI 4000.19, "Interservice and Intergovernmental Support"
- DOD Manual 8910.01, Volume 1, "DoD Information Collections Manual: Procedures for DoD Internal Information Collections," June 30, 2014
- JP 1-02, "Joint DOD Dictionary of Military and Associated Terms," August 15, 2014
- JP 4-0, "Joint Logistics," 16 October 2013
- JP 4-01, "Joint Doctrine for the Defense Transportation System," June 6, 2013
- JP 4-09, "Joint Distribution Operations," December 19, 2013
- USPACOMINST 0601.9, "USPACOM Intra-Theater Airlift"
- USPACOM Time Phased Force Deployment Data (TPFDD) Letter of Instruction (LOI), March 3, 2015