MEMORANDUM FOR COMMANDER, FIFTH AIR FORCE
COMMANDER, III MEF
COMMANDER, SEVENTH FLEET
COMMANDER, MARFORJ
COMMANDER, CNFJ
COMMANDER, USARJ
DIRECTOR, DSRJ
DEPUTY COMMANDER, U.S. FORCES, JAPAN
COMMANDERS OF TENANT UNITS IN JAPAN
ALL MILITARY PERSONNEL IN JAPAN

FROM: COMUSFJ

SUBJECT: Liberty Order for All U.S. Military Forces Located or Operating in Japan

1. AUTHORITY AND APPLICABILITY:

   a. IAW USPACOM INST 0530.01, COMUSPACOM memorandum, “Authority to Set Country-Wide Liberty/Pass Policies for US Forces Located and Operating in Japan,” dated 27 May 2015, and COMUSPACOM memorandum, “U.S. Pacific Command Area of Responsibility Liberty Policy When Outside the United States and Its Territories,” dated 25 September 2013, the following liberty policy is established, effective 15 November 2021. This is a lawful general order, violations of which are punishable under Article 92 of the Uniform Code of Military Justice.


   c. This order is applicable to all military personnel located and operating in Japan who are subject to COMUSPACOM authority, including Reserve personnel when serving in a Reserve capacity, National Guard personnel, and personnel in a TDY/TAD, deployed, leave, or pass status. This order is effective on 05 December 2022 and shall remain in effect until modified or rescinded, pending further assessment of the operational environment in Japan.

2. BACKGROUND:

   a. United States military forces continue to play a critical role in shaping the reputation and image of the United States throughout the world. This is particularly true in Japan. Acts of indiscipline or criminal behavior by U.S. military personnel adversely impact international relations, tarnish the image of the United States military, and affect our military readiness. Service members must conduct themselves at all times in a professional manner and in strict accordance with the Uniform Code of Military Justice, as well as Department of Defense and
Service policies, regulations, and directives. It is equally incumbent upon Commanders to ensure that proper procedures are in place to ensure full compliance with this order.

b. Equally as important as sustaining the highest level of combat readiness, making a positive impression with the citizens of Japan, through professional behavior and comportment consistent with our core values and Service standards, is an imperative to the sustainability of our alliance and long-term presence here in Japan.

3. PURPOSE:

The purpose of USFJ’s Liberty Program is to safeguard the vital relationship we have with Japan, bolster operational readiness, meet anti-terrorism and force protection (AT/FP) requirements, and meet our obligations under the Treaty of Mutual Cooperation and Security. Additionally, these tenets will promote good order and discipline, and reinforce standards of conduct.

4. METHOD:

a. Prior to allowing Service members liberty, at a minimum, Commanders who authorize liberty shall ensure all personnel are briefed on current security conditions and other-relevant issues pertaining to the given liberty area. Also, Commanders will ensure Service members understand their responsibilities under the SOFA for all interactions with Japanese Police.

b. In addition, unit Commanders shall ensure that within the prior 12 months, personnel have received the following training prior to being granted liberty: (1) Sexual Assault Prevention and Response Training (IAW Service-specific instructions and Department of Defense (DoD) Directive 6495.01); (2) Training on service regulations prohibiting fraternization; (3) Training on DoD policies regarding Trafficking in Persons; (4) Training on restricted activities with firearms and other weapons outside of USFJ installations; and, (5) Training on required standards for driving outside of USFJ installations, including penalties for Driving Under the Influence.

c. Military personnel, including those who are in a TDY/TAD, deployed, leave, or pass status in Japan, 19 years of age or below, are subject to curfew between the hours of 0100 and 0500. Military personnel 20 years of age and older are not subject to curfew, unless otherwise directed by their authorized commander. During curfew hours, military members subject to curfew must either be (1) on a U.S. military installation; (2) in a private residence if off of a U.S. installation; (3) in a place of lodging (hotel); or (4) as mission requires (including duty-related/commute travel directly between an off-base residence and place of duty/obtain food/maintain fitness). Authorized commanders may grant curfew exceptions of limited duration on an individual, event-by-event basis for specific circumstances.

d. For all military personnel, regardless of age, off-installation public consumption of alcohol is prohibited between 0100 and 0500 (on all days, including holidays). Public consumption of alcohol is any consumption of alcohol off of a military installation, except when in an off-installation residence, quarters, or hotel room.
e. Commanders of units covered by this policy shall evaluate members’ suitability to enjoy the privilege of liberty Japan. Individuals who demonstrate that they are at an elevated risk to violate this policy and related DoD and Service regulations, because of past poor performance, including past incidents while on liberty, shall have their liberty curtailed or controlled, as appropriate.

f. Individual Service members are accountable for their actions and behavior while on liberty. Additionally, Service members should make every reasonable effort to prevent inappropriate or illegal activities by other Service members. If Service members are aware of such misconduct, they are to directly report such misconduct to their chain of command or other appropriate organization/office as soon as possible to do so. Leaders at all levels are expected to set the example and conduct themselves with proper decorum, to include responsible use of alcohol.

g. Subordinate commands shall issue punitive orders pursuant to Article 92, UCMJ, promulgating the programs and procedures required by this policy.

5. POINT OF CONTACT: Questions concerning this policy should be directed to my Staff Judge Advocate’s office at indopacom.yokota.usfj-j06.list.all@mail.mil or DSN (315) 225-7717.

RICKY N. RUPP  
Lieutenant General, USAF  
Commander